Approved For Release 2004/03/25 : GIATRE 80M00596A000400030018-1 ENERGY RESEARCH AND DEVELOPMENT ADMINISTRATION

WASHINGTON, D.C. 20545

AUG 18 1977

Mr. Walter Elder Executive Secretary National Foreign Intelligence Board Intelligence Community Staff Washington, D.C. 20505

Dear Mr. Elder:

This is in response to your request for comments on NFIB-24.1/13, dated 19 July 1977, subject, Definitions for Intelligence.

I have reviewed the memorandum from John McMahon and feel it may exceed the DCI guidance of 5 July 1977, to "elaborate on definitional problems." The issue is a question of, first, identifying what definitional problems exist and secondly, developing an approach to solving the specific problem(s). It is not clear that a new glossary or a redefinition of terms is required since the problem may be more substantive than procedural. The present definitions add to our confusion. The following examples illustrate this point:

- I. The opening paragraphs of the draft DCID are most creative in seeking to differentiate among intelligence, information, and knowledge. I am reminded that E.O. 11905, Section 2, Definitions, includes in its definition of foreign intelligence not only "information" but also equipment and methodology, foreign military hardware, photography, and recordings.
- 2. The proposed definition for counterintelligence confuses this term with direct protection against sabotage.
- 3. Table I indicates "Level I Intelligence"; however, the explanation of Level I states what it is not, not what it is.
- 4. The draft tends to limit its definition of foreign intelligence to what is commonly known as "finished" intelligence, yet it fails to define the differences between finished intelligence and raw intelligence.
- 5. Level III is limited to potential "enemies" when, in fact, intelligence may be required on countries that do not fit such a category.

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6. The recently approved National Foreign Intelligence Plan for Human Resources (NPHR) contains a <u>Glossary of Intelligence Terms</u> that deals with terms basic to the management and control of Intelligence Community and departmental programs and should be considered.

In summary, I feel that further consideration of the basic issue along the lines suggested above would be useful.

Sincerely,

Edward B. Giller

Senior Intelligence Officer

Attachment: As stated